

Committee	HEALTH AND WELLBEING BOARD
Date	23 MARCH 2016
Title	THE LEARNING DISABILITIES TRANSFORMING CARE PROGRAMME

1. The Learning Disabilities Transforming Care Programme

1.2 For general publication

1.3 Date of Board – Wednesday 23 March 2016

1.4 Author of the Paper and contact details:

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1. **Summary**

1.1. Transforming Care is the new name for the Winterbourne View Joint Improvement Programme. This is a “must do” as we continue to close the last remaining beds following the Winterbourne View recommendations.

In November 2015 NHS England published [Building the right support](#), a radical three-year implementation plan to develop more community services for people with a learning disability and/or autism who display behaviour that challenges, including those with a mental health condition, and to close some inpatient facilities. Developed jointly with the Local Government Association and the Association of Directors of Adult Social Services (ADASS), it will reduce the reliance on inpatient beds by up to 50 per cent, freeing up funds to build new community services that will be led by 49 local Transforming Care Partnerships across England.

The publication has been published alongside a [New Service Model](#) for commissioners that defines what good services should like, and [New guidance for care and treatment reviews](#) to prevent unnecessary admissions to specialist hospitals and lengthy hospital stays.

As all Clinical Commissioning Groups are now mobilising into local Transforming Care Partnerships with Local Authorities, clear information was issued in November 2015 around expectations and responsibilities, to support the development of our local plans. More details and all the guidance documents are available on [NHS England's website](#).

The briefing (appendix 1) prepared by West Hampshire Clinical Commissioning Group on behalf of Hampshire and the Isle of Wight, sets out the requirements of this national programme, our current progress in setting up the programme structure and the work that has already been achieved in partnership with Hampshire County Council, toward defining and implementing the new model of care. Heather Hauschild, Chief Officer West Hampshire Clinical Commissioning Group, is acting as Senior Responsible Officer on behalf of Southampton, Hampshire, Isle of Wight and Portsmouth. Sue Lightfoot Head of Commissioning Children's and Young People, Mental Health, Learning Disabilities and Dementia is the nominated Isle of Wight member of the Southampton, Hampshire, Isle of Wight and Portsmouth Transforming Care Partnership Board (Clinical Commissioning Group).

The Isle of Wight Clinical Commissioning Group is a member of the Southampton, Hampshire, Isle of Wight and Portsmouth Learning Disabilities Transformation Board and an active partner in the development of the Southampton, Hampshire, Isle of Wight and Portsmouth Learning Disabilities Transformation Plan, which is due to go live April 2016. The focus of the programme will be:

- A substantial reduction in the number of people placed in in-patient settings
- Reducing the length of stay for all people in in-patient settings
- Better quality of care for people who are in inpatient and community settings
- Better quality of life for people who are in inpatient and community settings

The Clinical Commissioning Group chairs and provides administrative support to the Learning Disabilities Steering Group with partner engagement from all sectors which have oversight and responsibilities for ensuring the delivery of the Learning Disability Transforming Care Programme. The Clinical Commissioning Group and Local Authority commissioners support the Learning Disabilities Partnership Group, which is a service user led group, to ensure that service users have an opportunity to shape service development in co-production.

2. **Decisions**

- 2.1. The Isle of Wight Clinical Commissioning Group, Local Authority and Health and Wellbeing Board are asked to agree to sign up to Southampton, Hampshire, Isle of Wight and Portsmouth Transforming Care Partnership Board, including preparing and signing off a shared financial bid.
- 2.2. Agree lead for host finance arrangements to be West Hampshire Clinical Commissioning Group.
- 2.3. Agree launch or 'go live' date for partnership by April 2016.

3. **Relevant information**

- 3.1. See Appendix 1, Transforming Care Partnerships Summary Briefing to Boards in Hampshire and the Isle of Wight, produced by West Hampshire Clinical Commissioning Group.

4. **Important considerations and implications**

- 4.1. Legal, a Memorandum of Understanding will need to be developed and agreed for finance and contracts for the Southampton, Hampshire, Isle of Wight and Portsmouth Transforming Care Board.

4.2. **Finance**

- 4.2.1. West Hampshire Clinical Commissioning Group has 'gone at risk' to fund a Programme Manager to support the Transforming Care Board and lead on the development of the Southampton Hampshire Isle of Wight Portsmouth Transforming Care Plan.
- 4.2.2. It is anticipated that the Board will be able to submit bids that are match funded by Clinical Commissioning Groups to support this agenda (£30 million transformation funding available nationally).
- 4.2.3. The Isle of Wight Clinical Commissioning Group is planning to propose a Quality Innovation Productivity Prevention (QIPP) as invest to save to support this agenda locally.
- 4.2.4. Anticipated cost pressure currently being processed.

4.3. **Performance information and benchmarking**

- 4.3.1. The Key Targets/Milestones for the Southampton, Hampshire, Isle of Wight and Portsmouth Learning Disabilities Plan 2016-20 are:
 - 4.3.1.1. Care Treatment Reviews (CTRs) - By end 2016 all patients who have been in hospital for more than 3 years will be discharged to local community services via the Care Treatment Review process. The Southampton, Hampshire, Isle of Wight and Portsmouth Transforming Care Programme (SHIP) Transforming Care Plan (TCP) will reduce the reliance on in-patient services between now and the end of 2019 from 55 beds to 44 beds.
 - 4.3.1.2. Existing Community Learning Disability Health and Social Care Teams reconfigured to support Early Intervention and Prevention by 1st April 2017.
 - 4.3.1.3. A new community forensic rehabilitation / relapse prevention service to be established by 1st April 2017.
 - 4.3.1.4. The number of people with a 'Personal Budget' (Health, Social Care or Education Funded or those in receipt of blended funding) will increase from 5,135 individuals to 6,635 by 1st April 2019.

5. **Equalities and Diversity**

- 5.1. Due to tight timeframes, limited consultation with the public has been undertaken on the draft System Transformation Plan at this time however the plan will be shared at People Matters Learning Disabilities Partnership Group, Autism and Learning Disabilities sub-groups.
- 5.2. Extensive consultation has been undertaken on the development of the Isle of Wight Autism Strategy, Learning Disability Strategy and My Life A Full Life.
- 5.3. This provision will impact directly on vulnerable adults with learning disability, Autism Spectrum Disorder and or challenging behaviour and support them by making reasonable adjustments. An equality impact assessment will be undertaken.
- 5.4. The Local Authority and Clinical Commissioning Group as public bodies are required to meet statutory obligations under the Equality Act 2010 to have due regard to eliminate unlawful discrimination, promote equal opportunities between people from different groups and to foster good relations between people who share a protected characteristic and people who do not share it. The protected characteristics are: age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.

6. **Supporting documents and information**

- 6.1. Appendix 1, Transforming Care Partnerships, Summary Briefing to Boards in Hampshire and the Isle of Wight written by West Hampshire Clinical Commissioning Group.

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Transforming Care Partnerships

20th January 2016

Summary Briefing to Boards in Southampton,
Hampshire, Isle of Wight and Portsmouth
For decision

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The requirement

- Transforming Care is the new name for the Winterbourne View Joint Improvement Programme
- Transforming Care Partnerships ask LAs, CCGs and NHSE Commissioners to come together to build local community provision/services and to develop whole pathways
- National ambition for discharge of 45-55% of the cohort of patients assessed in April 2014 as inpatients(LD and Autism)
 - All unnecessary inpatient beds to be closed by March 2019
- Local Planning Assumptions (LPAs) that Local Areas e.g. Wessex will have no more than 10-15 beds per 1 million population
- A new model of care and a broader range of personalised provision is needed

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TCP requirements – Key Milestones

NOVEMBER 2015

- ✓ Agree and confirm organisational / governance (mobilise 'partnerships')

Transforming care Partnership Board,

- ✓ Appoint Senior Responsible Officer SRO (**Heather Hauschild**) and
 - ✓ deputy (**Karen Ashton**) from health and social care and
 - ✓ Project manager
- ✓ Agreed lead CCG (for host finance arrangements) **West Hampshire**
- ✓ Agreement involvement and engagement with NHS England specialised Commissioners (**Via the Wessex LD forum**)
- ✓ Agreed launch or 'go-live' date for partnership (where not already working together formally), **go live April 2016**
- ✓ Transformation planning approach formalised, including workforce and finance modelling and the approach to workforce development especially in relation to positive behavioural support and leadership of change across the system.
Approach is based on a personalised model of care, workforce and finance modelling underway

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TCP requirements- Key Milestones

JANUARY TO MARCH 2016

- First governing board meetings **1st meeting 10th Feb 2016**
- Drafting of transformation plans
- First cut transformation plan by 8th February 2016
 - **being drafted with input from LD commissioners following the Wessex LD Forum on the 13th January**
- Local assurance of plan coordinated through NHS England with stakeholders
- Finalise Plan following regional and national moderation and feedback within February 2016

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Support to Transforming Care Partnership (TCP) Sites

- £30million transformation funding over 3 years available potentially conditional on match funding by CCGs.
- 'Building the right support' and the new 'service model' documents have been published to support the development of TCPs



- Bespoke package of support will be put in place to support areas for transformation including setting of indicative budget for each TCP.
- Dialogue Events scheduled – dates for January 2016 to be confirmed

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Strategic Partnerships to support establishment of TCP (Hampshire)

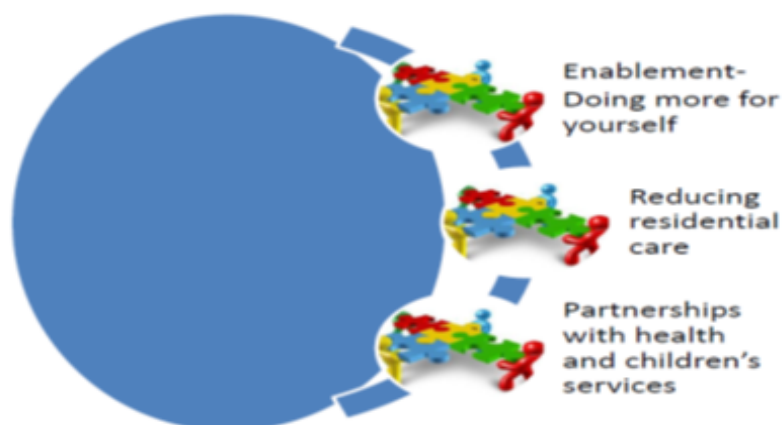
- Wessex LD Forum chaired by NHSE
- Established Hampshire Learning Disability Partnership Board that actively monitors local service provision - Hampshire Learning Disability Plan launched July 2014
- Children's Health and Social Care Integrated Commissioning Group
- Hampshire Autism Board
- 'My Life, My Way' (IPC) Programme Board

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WORK ALREADY UNDERWAY – Building Local Community Provision in Hampshire

- Working with HCC to shape local services through; Enablement, Reducing the reliance on Residential Care, Partnership working across health, children's and adult social care



- 'My Life, My Way' IPC Programme work streams
- Procurement for Learning Disability Framework
- Developing the interface with NHS England Specialised Commissioning to develop community based forensic rehabilitation services

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WORK ALREADY UNDERWAY –
Building Local Community Provision in Hampshire
Enablement - Starting with what people can do for themselves



Currently focus is on what people cannot do and often over supporting people rather than promoting greater independence and control

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Co-producing service provision and pathways with local people and their families/carers

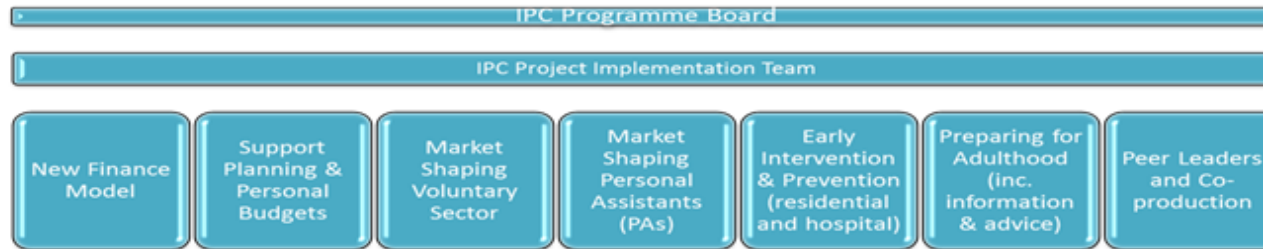
Groups being consulted at present on desired outcomes “what does success look like”



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WORK ALREADY UNDERWAY – Building Local Community Provision in Hampshire 'My Life, My Way' Programme (IPC)



Focuses on people with a learning disability and or Autism aged 14 years and older who are;

- Registered with a disability with a Hampshire GP
- In receipt of health and/or social care services
- People who are inpatients in either Assessment and Treatment Units or Forensic Rehab Units

It aims to;

- Remove the 'cliff edge' for young people and their families going through the transition to adulthood
- To shift power to people with a disability and their families
- To reduce the number of crisis, leading to placement breakdown and hospital admission
- To reduce length of stay in Learning disability inpatient units
- To reduce the use of institutional care and increase the use of supported living

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Risks / Blocks

- Fast turnaround required for the plans which cover the next three years
- Funding for TCP may be conditional on CCG match funding
- Notice periods required for contracts e.g. SHFT
- Willingness by local provider market to de-register from residential services to supported living schemes
- Adherence to EU procurement directives for appointment of Registered Social Landlords (RSLs) for supported living schemes
- Any changes to benefits which prohibit being able to pay rent / afford to have own accommodation
- Having skilled local workforce for positive behavioural support as a way of life not as a type of intervention (e.g. restraint)

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For decision

- Boards are asked to
 - Sign up to the partnership, including preparing and signing off a shared financial bid
 - Committing senior staff to the partnership
 - Review of the first draft bid when available 2nd Feb 2016

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